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Reports and Documents produced for individual ESSPIN focal states follow the same number sequence but are prefixed:

JG Jigawa KD Kaduna KN Kano KW Kwara LG Lagos

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Acronyms and Abbreviations

EMIS Education Management Information System
ESSPIN Education Sector Support Programme in Nigeria

JSS Junior Secondary School

LGAs Local Government Authorities
NBS Nigerian Bureau of statistics

STL State Team Leader

SUBEB State Universal Basic Education Board

Abstract

- 1. The terms of reference for the assignment are¹: to develop a workplan; design an assessment tool that can be used to assess a representative sample of primary and junior secondary school teachers currently employed in each of the four states; trial the instruments; train a team of enumerators to undertake and supervise the assessment exercise; field test and revise where necessary assessment instruments; enumerate and analyse the results; present a report to the States, including recommendations
- 2. The consultants visited the four states. A two day workshop attended by the reference group was held in each State. The research framework was validated and met the five criteria set by the consultant: that the conceptual framework for assessing the professional knowledge of teachers is applicable in Nigeria; that the test items are reasonable; that the marking framework is fair; that the testing process is ethical and respectful of teachers as professionals; and that the findings are likely to be policy relevant.

Executive Summary

- 3. Reference groups had been established in each State. These were typically between 7 and 12 people from the various education sectors.
- 4. Two-day workshops were held in Kaduna, Kano, Jigawa and Lagos. Lists of attendees are attached in appendix 1.
- 5. The purpose of this visit was to meet with the established reference groups in each of four States and present workshops designed to:
 - Outline the conceptual framework for the assessment
 - Present and discuss test items on each test paper used in the Kwara study
 - Develop new test items
 - Present and discuss the marking scheme
 - Discuss the implications for the assessment for policy and strategies to improve the quality of education
- 6. The purposes outlined above were achieved in each State. When considering the potential policy relevance of the findings, the consultant presented the advantages associated with the assessment of the entire teacher population.

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¹ These terms of reference apply to the test design consultant (Johnson) and vary slightly for the logistics consultant.

- 7. **The conceptual framework**: reference groups in each of the four states were in agreement with the conceptual framework and confirmed that it was appropriate for the State and the country as a whole.
- 8. **Test items**: The test items used in the Kwara study were discussed in detail in each State. The reference groups in each state confirmed that the test items constituted a reasonable assessment of teacher professional knowledge.
- 9. **The development of new items**: A number of new items were developed for the test of English Language
- 10. In each state the question of the sample size for the study arose. States approved the idea that in the first instance the study followed the sampling strategy adopted for the school observation studies.
- 11. In some states, examples of curriculum materials and textbooks were collected to aid in the design/adaptation of the assessment tools

Purpose of the Consultancy

- 12. The purpose of the consultancy is to design and undertake an assessment of primary and JSS teachers' subject and pedagogical knowledge in relation to the school curriculum, and identify areas needing remediation. The assessment would aim to enable teachers to be differentiated into three groups:
 - Those whose levels of knowledge of their subject and pedagogical skills is sufficiently high that they need only routine on-going professional development activities:
 - Those whose knowledge and skills fall below an acceptable standard but who could with additional support achieve a sufficiently high standard;
 - Those whose knowledge and skills fall so far short that they are unlikely to achieve a sufficiently high standard even with additional support.

Achievement of the terms of reference

TOR Tasks	Progress made and agreements reached (with	Proposed/agreed follow up (by whom and
	whom)	when)
Develop a work plan for the assignment ²	An outline work plan to achieving the objectives	Lead specialist to contact States and request
	of the study has been developed and agreed	that they assemble a working group made up of
	with the lead specialist	no fewer than 3 and no more than 10 people,
		preferably drawn from the Ministry, SUBEB,
		TEPO, the inspectorate, etc.
		The working group should be prepared to meet
		by beginning of July.
		A three to four day workshop is envisaged in
		each state in July.
Design assessment tools that can be used to	The assessment tools are completed and	Test design consultant to produce test papers
assess a representative sample of primary and	attached to this report in appendix 2.	for trialling at the beginning of September 2009;
junior secondary school teachers currently		Johnson, by 7 th September
employed in each of the four states; trial the		
instruments		Test papers to be printed (good photo copies) by
		14 th September; John Kay to follow up.

² This TOR was achieved in March/April

	Test papers to be approved by reference groups
	in each State. One day workshops to be
	arranged in period 14 to 18 th September.
	Johnson to follow up with John Kay
	Presentation of study design and policy
	implications to High Level group in each State.
	Johnson to follow up with Kay.
	Pilot tests to take place in Abuja on 21 st and 22 nd
	September. Proposed sample of 40 teachers.
	Logistics to be arranged by Sergij Gabrscek.
Field test and revise where necessary	
assessment instruments ³	
Train a team of enumerators to undertake and	
supervise the assessment exercise;	
Enumerate and analyse the results;	

 $^{^{3}}$ The TORs that follow will be reported upon in successive reports.

Background

- 13. A study of teacher development needs in Kwara state found that the levels of teachers subject knowledge and pedagogical skills are low, and are largely responsible for poor pupil performance. Formal teacher qualifications are not necessarily a guide to competence.
- 14. The aim of the study is to assess levels of teacher knowledge and competencies in all five ESSPIN states. The assessment would aim to identify the development needs of teachers according to the following profiles:
 - Those whose levels of knowledge of their subject and pedagogical skills is sufficiently high that they need only routine on-going professional development activities;
 - Those whose knowledge and skills fall below an acceptable standard but who could with additional support achieve a sufficiently high standard;
 - Those whose knowledge and skills fall so far short that they are unlikely to achieve a sufficiently high standard even with additional support.

Findings and Issues Arising

- 15. As stated above, the consultants visited four states: Kaduna, Kano, Jigawa and Lagos and held meetings there to discuss the framework for the study and to validate the conceptual framework and agree the test items.
- 16. In Lagos the reference group agreed the framework for the study and validated the conceptual framework, test items, and marking scheme. During the second day of the workshop, samples of pupil's work (English Language exercise books) were collected from two schools. These materials were used for the development of new test items for the English subject paper and the Reading Comprehension (Lesson Preparation) test paper.
- 17. In Kano the reference group similarly agreed the framework for the study and validated the conceptual framework, test items, and marking scheme. Here again, during the second day of the workshop, samples of pupil's work (Social Studies exercise books) were collected from two schools. These materials were used for the development of new test items for the test paper on Classroom Administration.
- 18. In Jigawa the reference group there also agreed the framework for the study and validated the conceptual framework, test items, and marking scheme. During the second day of the workshop, samples of report cards were collected from two

- schools. These materials were used for the development of new test items for the Classroom Administration test paper.
- 19. In Kaduna the reference group there also agreed the framework for the study and validated the conceptual framework, test items, and marking scheme. The materials collected in Lagos, Kano and Jigawa had been incorporated into new sample papers and considered by the reference group in Jigawa. Several minor revisions were made to the papers (mainly the new items that had been incorporated).
- 20. The conceptual framework for the assessment is attached.

Options and next steps

21. The next steps are set out in the table below (see footnotes, 7 to 11)

Tasks	May	June	July	August	September	October	November	December	January
Workplan	4								
Workshop		5							
preparation									
Workshops			6						
Trial				7					
							8		
								9	
									10
									11

-

⁴ May: A workplan was developed and agreed in May (see previous visit report)

⁵ June: The conceptual framework for the study was finalised in June

⁶ July: 4 times 2 day workshops were held with reference groups in each State. The research famework was accepted, conceptual framework validated, test items agreed and marking scheme accepted.

⁷ August - September: Finalise layout of papers in preparation for trial; Trial Instruments, finalise papers, finalise marking schemes

⁸ November: Tests carried out in each state

⁹ December: Workshop in Abuja – training of markers (drawn from Abuja), marking

¹⁰ January: Preparation of data base

¹¹ January/February: Analysis and Report

Annex 1: Names of reference groups

	ATTENDANCE SHEET FOR TEACHERS' ASSESSMENT TECHNICAL MEETING 9 TH – 10 TH JULY 2009									
S/N	NAMES	DESIGNATION	OFFICE ADDRESS	PHONE NUMBER	SIGNATURE	E-MAIL ADDRESS				
1	Daramosu H. I.	Deputy Director	Lagos SUBEB	0802 811 3954		ronksdara@yahoo.com				
2	Jadesimi M. O.	Chief Edu.	L/S Exam Board	0802 851 8866		tundejadesimi@yahoo.com				
3	Oredugba D. B. (Mrs)	Director	Curriculum Ser. Dept.	0802 522 2608		dboredugba@yahoo.com				
4	Osuntuyi O. O. (Mrs.)	Director	Inspectorate	0803 327 7594		Funkeosuntunyi51@yahoo.com				
5	Adebiyi O. O.	Director	Lagos SUBEB	0703 861 6943		oladeleadebiyi@rocketmail.com				
6	Olaogun A. O. (Mrs.)	Director	BES	0802 318 7673		tounolaogun@yahoo.com				
7	Layiwola, A. O. (Mrs.)	Consultancy Lagos		0805 546 1116		blayiwola2003@yahoo.com				
8	Oyeyemi, O. W.	Director	TEPO	0802 873 5595		oyewoleoyeyemi@yahoo.com				
9	Adebanjo I.M. (Mrs.)	Deputy Director	SUBEB	0708 642 8441						
10	Soname A. A. (Mrs.)	Director	Edu. Dist IV	0802 314 7535		derinsoname56@yahoo.com				
11	Taiye Alagbe	SCKMO	ESSPIN	0806 899 0284		taiye.alagbe@esspin.org				
12	Abiodun Fowomola	A & E Specialist	ESSPIN	0803 361 9636		abiodun.fowomola@esppin.org				
13	Lawal Nurudeen	Education Quality	ESSPIN	0805 569 0018						
14	Sergil Gabasceu	Consultant				Serge gabasceu@gmail.com				
15	David Johnson	Consultant				David.johnson@sant.ot.ac.uk				

				Levels of A	chievement	
Knowledge	Assessment	Teacher knowledge	Level 1	Level 2	Level 3	Level 4
Domains		Descriptors				
	Basic knowledge	Primary school teachers	Teachers mark	Teachers mark	Teachers mark	Teachers mark
	of Primary	are responsible for	correctly (right or	correctly (right or	correctly (right or	correctly (right or
	Mathematics (as	teaching primary	wrong answers) at	wrong answers) at	wrong answers) at	wrong answers) only
	in syllabus for	mathematics. It is	least 80% of items in a	least 60% of items in a	least 40% of items in a	40% or below of items
	children aged 10 -	reasonable to expect that	test paper in the	test paper in the	test paper in the	in a test paper in the
	12 years).	they have knowledge of	subject of Mathematics	subject of Mathematics	subject of Mathematics	subject of Mathematics
		those items in the	relevant to pupils in	relevant to pupils in	relevant to pupils in	relevant to pupils in
		Nigerian Grade 4	Grade 4	Grade 4	Grade 4	Grade 4
		syllabus, for students				
		aged ten. This includes a				
		basic manipulation of				
		numbers, place values,				
		time, measurement, and				
Knowledge of		fractions. At minimum,				
content		therefore they should				
(includes subject		have a basic knowledge				
matter		of numbers sufficient for				
knowledge and		the teaching of primary				
pedagogical		mathematics, as given in				
(how to teach)		the Nigerian Grade 4				
knowledge		syllabus, for students				
		aged ten and to mark				
		children's written work.				

children aged 10 - subject. It is reasonable least 80% of items in a least 60% of items in a least 40% of items in a test paper in the least 40% of items in a test paper in the least 40% of items in a test paper in the least 40% of items in a lea	(right or swers) only clow of items aper in the
(as in syllabus for children aged 10 - 12 years). teaching English as a children aged 10 - to expect that they have test paper in the tes	swers) only slow of items aper in the
children aged 10 - subject. It is reasonable to expect that they have test paper in the test paper in	elow of items aper in the
to expect that they have test paper in the test paper in the test paper in the in a test paper.	aper in the
	•
	English
sufficient knowledge of subject of English subject of English subject of English subject of English	
those aspects of the relevant to pupils in relevant to pupils in relevant to pupils in relevant to	o pupils in
subject as given in the Grade 4 Grade 4 Grade 4 Grade 4.	
Nigerian Grade 4	
syllabus. This includes a	
basic understanding word	
meanings, synonyms,	
sentence completion,	
verbal reasoning, and	
punctuation. At	
minimum, therefore they	
should be able to mark a	
written paper completed	
by a Grade 4 pupil.	
A basic ability to Primary school teachers Teachers score at least Teachers sc	score below
read and are expected to prepare 80% on a reading 60% on a reading 40% on a reading 40% on a	reading
comprehend lesson notes that will comprehension test comprehension test comprehension test comprehension test	ension test
simple non-fiction assist them in their equivalent or drawn equivalent or drawn equivalent or drawn equivalent or drawn	t or drawn
texts (such as teaching. It is natural that from a Grade 6 English from a Grade 6 English from a Grade 6 English	ade 6 English
those that are they will need to consult textbook. textbook. textbook. textbook.	
found in a Grade and will be expected to	

	4 textbook)	read and comprehend a	Teachers score at least	Teachers score at least	Teachers score at least	Teachers score below
,	sufficient to make	variety of source	80% on an assessment	60% on an assessment	40% on an assessment	40% on an assessment
	notes in	materials relevant to the	of those writing	of those writing	of those writing	of those writing
	preparation for	subject matter of their	abilities (spelling,	abilities (spelling,	abilities (spelling,	abilities (spelling,
	the teaching of a	teaching. At minimum	punctuation, grammar,	punctuation, grammar,	punctuation, grammar,	punctuation, grammar,
	lesson to Grade 4	therefore, teachers	sentence construction,	sentence construction,	sentence construction,	sentence construction,
	pupils	should be able to a	form) similar to what	form) similar to what	form) similar to what	form) similar to what
General		simple text taken from a	might be expected	might be expected	might be expected	might be expected
Knowledge		Grade 6 text book and	from a Grade 6 pupil	from a Grade 6 pupil	from a Grade 6 pupil	from a Grade 6 pupil
(including the		extract factual				
skills of reading,		information as is and to				
writing,		use this information for				
mathematics		making notes in advance				
and reasoning)		of teaching a lesson.				
		Further, teachers should				
		be able to write a simple				
		letter which				
		demonstrates knowledge				
		of structure and form;				
		the successful use of				
		simple grammatical				
		expressions and formal				
		correctness (spelling and				
		punctuation) such that it				
		might serve as a model				
,		for teaching or as a tool				
		for communicating with				

		parents or others in the educational system.				
		Primary school teachers	Teachers score at least	Teachers score at least	Teachers score at least	Teachers score less
Knowledge of	Monitoring the	should have a basic	80% on an assessment	60% on an assessment	40% on an assessment	than 40% on an
general	progress of	understanding of the	of those mathematical	of those mathematical	of those mathematical	assessment of those
pedagogy	students in	progress made by the	abilities (addition,	abilities (addition,	abilities (addition,	mathematical abilities
(includes	groups	children they teach. At	subtraction, calculating	subtraction, calculating	subtraction, calculating	(addition, subtraction,
knowledge of		minimum, they should be	averages and	averages and	averages and	calculating averages
classroom		able to add up marks,	percentages, plotting	percentages, plotting	percentages, plotting	and percentages,
organisation and		turn raw scores into	and interpreting simple	and interpreting simple	and interpreting simple	plotting and
management		percentages, read simple	graphs) similar to	graphs) similar to	graphs) similar to	interpreting simple
and monitoring		bar charts, and make	what might be	what might be	what might be	graphs) similar to what
the attainment		simple charts to show	expected from a Grade	expected from a Grade	expected from a Grade	might be expected
of learning		trends in children's test	4 pupil	4 pupil	4 pupil	from a Grade 4 pupil
goals)		scores or differences				
		between boys and girls.				
		Primary school teachers	Teachers identify at	Teachers identify at	Teachers identify at	Teachers identify fewer
Knowledge of	Assessing the	should have a basic	least 80% of the	least 60% of the	least 40% of the	than 40% of the
learners and	progress of	understanding of those	recurring errors made	recurring errors made	recurring errors made	recurring errors made
learning	individual	areas of the curriculum	by Grade 4 children in			
(includes	students	that children have	a variety of curriculum			
knowledge of		difficulty with or do well	areas in mathematics	areas in mathematics	areas in mathematics	areas in mathematics
learning theories		in. They should be able to	(place values, addition,	(place values, addition,	(place values, addition,	(place values, addition,
and cognitive		identify basic recurring	subtraction,	subtraction,	subtraction,	subtraction,
development of		errors made by children	multiplication, division,	multiplication, division,	multiplication, division,	multiplication, division,
students)		in areas such as writing	estimation and shapes)	estimation and shapes)	estimation and shapes)	estimation and shapes)

	and mathematics. At	and English writing	and English writing	and English writing	and English writing
	minimum, they should be	(spelling of common	(spelling of common	(spelling of common	(spelling of common
	able to identify children	words, use of	words, use of	words, use of	words, use of
	who frequently make the	punctuation, shaping	punctuation, shaping	punctuation, shaping	punctuation, shaping
	same errors in their	of letters)	of letters)	of letters)	of letters)
	writing, for example the				
	misspelling of common				
	words, or recurring errors				
	in mathematics that				
	prevent them from				
	progressing.				

Annex 2: Workshop Presentation and Materials

Teacher Assessment

Setting the benchmarks

Teachers: what do we expect from them?

 What do we expect from our primary school teachers? What kinds of knowledge and skills should they have to be effective?

Policy Research Question

 Do primary school teachers have sufficient basic knowledge to carry out the functions of preparing lessons for teaching, marking children's work, identifying and correcting common mistakes that individual children make, and monitoring the progress of the whole class?

Defining Teacher Knowledge

- Knowledge of content (includes subject matter knowledge and pedagogical (how to teach) content knowledge
- General Knowledge (reading, writing, mathematics, and reasoning)
- Knowledge of general pedagogy (classroom organisation and achiemement of learning goals)
- Knowledge of learners and learning
- Knowledge of curriculum
- Knowledge of context
- Knowledge of self

Basic knowledge of Primary Mathematics (as in syllabus for children aged 10 -12 years).

 Primary school teachers are responsible for teaching primary mathematics. It is reasonable to expect that they have knowledge of those items in the Nigerian Grade 4 syllabus, for students aged ten. This includes a basic manipulation of numbers, place values, time, measurement, and fractions. At minimum, therefore they should have a basic knowledge of numbers sufficient for the teaching of primary mathematics, as given in the Nigerian Grade 4 syllabus, for students aged ten and to mark children's written work..

Basic knowledge of primary English (as in syllabus for children aged 10 -12 years).

 Primary school teachers are responsible for teaching English as a subject. It is reasonable to expect that they have sufficient knowledge of those aspects of the subject as given in the Nigerian Grade 4 syllabus. This includes a basic understanding word meanings, synonyms, sentence completion, verbal reasoning, and punctuation. At minimum, therefore they should be able to mark a written paper completed by a Grade 4 pupil. A basic ability to read and comprehend simple non-fiction texts (such as those that are found in a Grade 4 textbook) sufficient to make notes in preparation for the teaching of a lesson to Grade 4 pupils

 Primary school teachers are expected to prepare lesson notes that will assist them in their teaching. It is natural that they will need to consult and will be expected to read and comprehend a variety of source materials relevant to the subject matter of their teaching. At minimum therefore, teachers should be able to a simple text taken from a Grade 6 text book and extract factual information as is and to use this information for making notes in advance of teaching a lesson.

Writing

 Further, teachers should be able to write a simple letter which demonstrates knowledge of structure and form; the successful use of simple grammatical expressions and formal correctness (spelling and punctuation) such that it might serve as a model for teaching or as a tool for communicating with parents or others in the educational system.

Monitoring student progress

 Primary school teachers should have a basic understanding of the progress made by the children they teach. At minimum, they should be able to add up marks, turn raw scores into percentages, read simple bar charts, and make simple charts to show trends in children's test scores or differences between boys and girls.

Assessing the progress of individual students

 Primary school teachers should have a basic understanding of those areas of the curriculum that children have difficulty with or do well in. They should be able to identify basic recurring errors made by children in areas such as writing and mathematics. At minimum, they should be able to identify children who frequently make the same errors in their writing, for example the misspelling of common words, or recurring errors in mathematics that prevent them from progressing.

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